STATE OF FLORIDA DEPARTMENT OF CHILDREN AND FAMILIES OFFICE OF APPEAL HEARINGS



OFFICE OF APPEAL HEARINGS DEPT OF CHILDREN & FAMILIES

APPEAL NO. 14N-00026

PETITIONER,

Vs.

ADMINISTRATOR		

RESPONDENT.

FINAL ORDER

Pursuant to notice, an administrative hearing was convened before the undersigned hearing officer on April 2, 2014 at 8:41 a.m., at

in Clearwater, Florida.

APPEARANCES

For the Petitioner:

For the Respondent:

nursing home administrator

ISSUE

At issue is the facility's intent to discharge petitioner due to non-payment of a bill for services; a Nursing Home Transfer and Discharge Notice was issued on February 11, 2014. The facility has the burden of proof to establish by clear and convincing evidence that the discharges are appropriate under federal regulations found in 42 C.F.R. §483.12.

PRELIMINARY STATEMENT

Witness for the petitioner appearing in person was Annette Perry, district ombudsman manager. Witness for respondent appearing in person was director of nursing. Observing in person was Mary Jane Stafford, hearing officer.

Observing telephonically was Frances Lima, Agency for Health Care registered nurse.

The petitioner presented one exhibit which was accepted into evidence and marked as Petitioner Exhibits "1". The respondent presented five exhibits which were accepted into evidence and marked as Respondent Exhibits "1" through "5", respectively

FINDINGS OF FACT

- 1. The petitioner applied for Institutional Care Program benefits and was approved effective January 2014. The income the petitioner reported to the Department of Children and Families (DCF) ACCESS Program was used in determining the petitioner's patient responsibility. DCF ACCESS Program approved the petitioner's application for Institutional Care Program (ICP) benefits. The respondent is required to charge the resident the amount of patient responsibility, as determined by the DCF ACCESS Program. Each month, the petitioner could retain \$35 from his gross income for personal needs. The Notice of Case Action was sent to the respondent and the petitioner. The notice informed the respondent that the petitioner's patient responsibility would be \$1,039 a month effective January 2014, and notified the petitioner that was the amount he was to pay to the facility each month for his cost of care.
- The facility has provided services to the petitioner. Each month since January
 the facility has given the petitioner a bill for the petitioner's stay at the facility and

for the services provided by the facility for the petitioner. Each month the facility billed the petitioner the patient responsibility as stated by DCF, except in March 2014 when the petitioner was hospitalized and did not reside in the facility the full 30 days.

- 3. The petitioner has not made any payment to the facility for the amount billed each month. The respondent determined that as of February 11, 2014, the petitioner had a balance due to the facility of \$3,117. The petitioner declined an offer by the respondent to enter into a repayment agreement for the past due balance. The facility sent the petitioner a Notice of Transfer and Discharge. The reason for discharge indicated on the notice was the bill for services at the facility has not been paid after reasonable and appropriate notice to pay.
 - 4. As of the April 1, 2014 billing statement, the past due amount was \$4,055.46.
- 5. The petitioner asserted he thought he had a 90 days grace period, and he did not have to pay the patient responsibility determined by DCF for the first three months. The respondent indicated that the petitioner was required to pay his patient responsibility effective January 2014. The respondent did not receive any payment from Medicare for January 2014 through April 2014.

CONCLUSIONS OF LAW

6. The Department of Children and Families, Office of Appeal Hearings has jurisdiction over the subject matter of this proceeding and the parties, pursuant to s. 400.0255(15), Fla. Stat. In accordance with that section, this Order is the final administrative decision of the Department of Children and Families. The burden of proof is clear and convincing evidence and is assigned to the respondent.

- 7. The Code of Federal Regulation limit the reason for which a Medicaid or Medicare certified nursing facility may discharge a patient. In this case, the petitioner was sent notice indicating that he would be discharged from the facility in accordance with of Code of Federal Regulation at 42 C.F.R. § 483.12:
 - (a)(2) Transfer and discharge requirements. The facility must permit each resident to remain in the facility, and not transfer or discharge the resident from the facility unless...
 - (v) The resident has failed, after reasonable and appropriate notice, to pay for (or to have paid under Medicare or Medicaid) a stay at the facility. For a resident who becomes eligible for Medicaid after admission to a facility, the facility may charge a resident only allowable charges under Medicaid;
- 8. The Florida Administrative Code at 65A-1.701 defines patient responsibility: "(23) Patient Responsibility: That portion of an individual's monthly income which the department determines must be considered as available to pay for the individual's institutional care, ALW/HCBS or Hospice care."
- 9. The DCF ACCESS Program sent a Notice of Case Action informing the petitioner and the facility of the amount of the patient responsibility. By rule, DCF determines patient responsibility. The facility does not have the authority to reduce or waive the patient responsibility. Each month since January 2014, the petitioner has not paid the patient responsibility payment to the respondent. The respondent did not receive any payment from Medicare during those months.
- 10. Each month, the respondent has sent the petitioner a monthly billing statement for the amount of patient responsibility. The April 2014 billing statement indicated a past due amount of \$4,055.46. The hearing officer concludes that the facility has given the petitioner reasonable and appropriate notice of the need to pay for the petitioner's stay at the facility and reasonable and adequate financial arrangement

have not resulted. Based on the evidence presented, the nursing facility has established that the resident has failed, after reasonable and appropriate notice, to pay for (or to have paid under Medicare or Medicaid) a stay at the facility. This is one of the six reasons provided in federal regulation (42 C.F.R. § 483.12) for which a nursing facility may involuntarily discharge a resident.

- 11. Establishing that the reason for a discharge is lawful is just one step in the discharge process. The nursing home must also provide discharge planning, which includes identifying an appropriate transfer or discharge location and sufficiently preparing the affected resident for a safe and orderly transfer or discharge from the facility. The hearing officer in this case cannot and has not considered either of these issues. The hearing officer has considered only whether the discharge is for a lawful reason.
- 12. Any discharge by the nursing facility must comply with all applicable federal regulations, Florida Statutes, and Agency for Health Care Administration requirements. Should the resident have concerns about the appropriateness of the discharge location or the discharge planning process, the resident may contact the Agency for Health Care Administration's health care facility complaint line at (888) 419-3456.

DECISION

This appeal is denied, as the facility's action to discharge the petitioner is in accordance with Federal Regulations. The facility may proceed with the discharge, in accordance with all applicable federal regulations, Florida Statutes, and Agency for Health Care Administration requirements.

NOTICE OF RIGHT TO APPEAL

The decision of the hearing officer is final. Any aggrieved party may appeal the decision to the district court of appeals in the appellate district where the facility is located. Review procedures shall be in accordance with the Florida Rules of Appellate Procedure. To begin the judicial review, the party must file one copy of a "Notice of Appeal" with the Agency Clerk, Office of Legal Services, Bldg. 2, Rm. 204, 1317 Winewood Blvd., Tallahassee, FL 32399-0700. The party must also file another copy of the "Notice of Appeal" with the appropriate District Court of Appeal. The Notices must be filed within thirty (30) days of the date stamped on the first page of the final order. The petitioner must either pay the court fees required by law or seek an order of indigency to waive those fees. The department has no funds to assist in this review, and any financial obligations incurred will be the party's responsibility.

DONE and ORDERED this ______day of _____

in Tallahassee, Florida.

Linda Jo Nignolson

Hearing Officer

Building 5, Room 255 1317 Winewood Boulevard

Tallahassee, FL 32399-0700

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Copies Furnished To:

Petitioner

Respondent

Ms. Patricia Reed Caufman, Agency for Health Care Administration

Annette Perry, district ombudsman manager